

Criminal Justice Coordinating Council
Tuesday, August 25, 2020 – 2 p.m.
Microsoft TEAMS Meeting

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1. **Welcome / Introductions** (Chair)

2. **Approval of Meeting Minutes** (Chair)

3. **Committee Reports** (2:05p.m. - 2:35p.m.)
 - A. Pretrial Services Community Advisory Board (Chief Judge Bain)
 - B. Strategic Planning Committee (Rosalie Roy)
 - C. Behavioral Health Committee (Carey Boelter / Billie Ratliff)
 - D. Financial Resources Committee (Christine Burns)
 - E. Transition to Workforce Committee (Jen McKee)
 - F. Legislative Affairs Committee (Brandon Wilson)

4. **General Reports** (2:35p.m. - 2:45p.m.)
 - A. 2019 - 2021 CJCC Action Plan Progress Tracking Sheet (Alexis Harper)
 - B. Quarterly Criminal Justice Metrics Report (Alexis Harper)

5. **Discussion Items**
 - A. Project Self-Surrender NACo Achievement Award (Christine Burns) (2:45p.m. – 2:55p.m.)
 - B. Criminal Justice and Behavioral Health Gaps and Needs Analysis Update (Health Management Associates) – (2:55p.m. – 3:25p.m.)
 - C. Law Enforcement Transparency and Accountability Commission Briefing (3:25p.m. – 3:40p.m.)
 - D. El Paso County Sheriff’s Office Updates (3:40p.m. – 3:55p.m.)
 - E. Other Discussion Items (3:55p.m. – 4:00p.m.)

6. **Next Meeting**

Tuesday, December 1, 2020 @2p.m.– Location TBD

Criminal Justice Coordinating Council

Meeting Minutes

Date: Tuesday, May 19, 2020

Location: Microsoft TEAMS Meeting

1. Chair Commissioner Holly Williams welcomed Council members.
2. The following Council members or their representatives were in attendance:

Holly Williams	Board of County Commissioners
William Bain	4th Judicial District
Adam Roberts	AspenPointe
Russ Bogardus	Citizen
Jane O'Day	Colorado Springs Municipal Court
Rosalie Roy	Public Defender's Office
Dan May	District Attorney's Office
Kenny Hodges	El Paso County Administration
Diana May	El Paso County Attorney's Office
Tim Wolken	El Paso County Community Services Department
Julie Krow	El Paso County Department of Human Services
Bill Elder	El Paso County Sheriff
Mark Smith	City of Colorado Springs Police Department
Ellen Walker	Probation, 4 th Judicial District
George Reed	UCCS School of Public Affairs
Jeff Cook	Springs Rescue Mission
4. Adam Roberts moved to approve the February 25, 2019 meeting minutes. Tim Wolken seconded. The motion carried unanimously.
5. The following committee chairs or representatives provided updates on committee activities:
 - Pretrial Services – William Bain
 - Strategic Planning – Rosalie Roy
 - Behavioral Health – Carey Boelter
 - Financial Resources – Christine Burns
 - Transition to Workforce – Jennifer McKee
 - Legislative Affairs – Brandon Wilson
6. Brandon Wilson reported that the Colorado General Assembly would be back in session on May 26th. Sheriff Elder mentioned specific bills EPSO is watching pertaining to funding for mental health for peace officers, and concerns about cutting mental health programs and funding. Commissioner Williams mentioned the CARES Act as a supplementary funding opportunity for mental health expenses if needed.

7. During the review of Criminal Justice Metrics, Russ Bogardus asked about the jail capacity in El Paso County. Sheriff Elder stated the capacity to be 1839, and the recommended maximum number of inmates to be 80% of the capacity. The current number of inmates is approximately 985, which is about 54% of capacity.
8. HMA reviewed the report from the first phase of the Criminal Justice and Behavioral Health Gaps and Needs Analysis which received positive responses from many members. Russ Bogardus asked a question about the level of concern in public testimony for individual behavioral health items. HMA reported that the Governor's Behavioral Health Task Force is working to put out a report pertaining to feedback from El Paso County citizens during the local public testimony event held February 26th. Commissioner Williams discussed the opening of a new public health office in Colorado Springs and increasing the use of telehealth as a new opportunity for meeting citizen needs.
9. Dean Reed reviewed UCCS Public Affairs programs and discussed opportunities for university and community collaboration. Tim Wolken recognized UCCS as a great asset to the community and Mark Smith mentioned UCCS had been a great partner in the public safety initiative, providing resources, specialized training, and assistance from student intern at CSPD.
10. Dr. Harper noted that the Family Justice Center Final Report from Brandon Wilson would be made available on the CJCC website. While the results of the study showed that the Family Justice Center model may not be exactly the most beneficial model for service provision for El Paso County citizens, Tim Wolken encouraged partners to consider other evidence-based models and how non-profit agencies and service providers might join together and co-locate in a facility to help preserve resources.
11. The meeting adjourned at 4:03 PM.

PRETRIAL SERVICES COMMUNITY ADVISORY BOARD

August 25, 2020 Report

Committee Members

Chief Judge William Bain, 4th Judicial District (Chair)
Lt. Michael Baier, El Paso County Sheriff's Office
Dr. Jonathan Caudill, Citizen
Judge Shannon Gerhart, 4th Judicial District
Patrick Kelly, Citizen
Jeff Lindsey, 4th Judicial District Attorney's Office
Katherine Livornese, Court Operations Specialist, 4th Judicial District
Rosalie Roy, Managing Deputy State Public Defender, 4th Judicial District
Margaret Vellar, Chief Deputy District Attorney, 4th Judicial District Attorney's Office
Mark Waller, El Paso County Commissioner
Tim Wolken, El Paso County Community Services Department

Staff:

Christine Burns, Community Outreach Division, El Paso County
Dawn Montoya, Pretrial Services Program, El Paso County

Committee Highlights

1. The Board met virtually on August 5.
2. Audra Boileau, the Pretrial Services Supervisor for the Assessment Unit, and Dr. Harper, the El Paso County Criminal Justice Planner, have been working to streamline the defendant interview process. The process had redundant questions and some questions with little predictive value for risk assessment. Some questions were non-standardized, or in general not used to measure outcomes or for tracking and decision-making purposes. By reducing the interview by more than a dozen questions and through being able to relay criminal history information via the Pretrial Services Criminal History Report and the Colorado Pretrial Assessment Tool, a streamlined interview process will be more efficient. Additionally, an increased number of interviews may take place and may reduce the average length of stay at the jail.
3. Pretrial Services releases a weekly Continuous Review Report, which lists defendants that have been granted a PR Bond but have yet to be released from the jail for any number of reasons, such as being held on another offense, detainers or holds, and/or refusal to sign the Appearance Bond. The report is shared with various criminal justice stakeholders to help identify in-custody defendants for additional post advisement review for potential bond request changes.
4. In an effort to increase community awareness of Pretrial Services, staff created posters, flyers and water bottle labels for defendants that highlight Pretrial Services and act as reminders to appear for court. Many of these materials are being posted or distributed in the downtown area and especially at local shelters to help reduce failure to appear rates and provide defendants with information on how to contact Pretrial Services. Additionally, efforts are being made to improve the Pretrial Services website, which will

feature return on investment research, and plans are in the works to purchase pens and to participate in local community events for outreach.

5. Responses to COVID-19 by Pretrial Services staff have been smooth with minimal disruption to essential functions and have continued with court date reminders and case management communications. Staff worked closely with stakeholders to help meet the changing needs related to staff and defendant safety and created process changes for out of district release and testing conditions to promote health and safety.
6. Dr. Harper is working with Pretrial Staff to review Administrative Release Programs and research how successful programs are structured to maintain public safety but allow the time between arrest and pretrial release to be reduced by reducing the burden on the court through utilizing pre-advisement release. This research will help determine the feasibility and appropriateness for implementing such a program in the 4th Judicial District.
7. The next committee meeting is scheduled for November 4, 2020.

STRATEGIC PLANNING COMMITTEE

August 25, 2020 Report

Committee Members

Rosalie Roy, Managing Deputy State Public Defender, 4th Judicial District (Chair)

Russ Bogardus, Citizen

Bridget Collins, Deputy Court Executive, 4th Judicial District

Teri Frank, El Paso County Sheriff's Office

Chris Garvin, El Paso County Department of Human Services

Lori Griffith, 4th Judicial District Probation Department

Jeff Lindsey, El Paso County District Attorney's Office

Susan Wheelan, El Paso County Public Health

Brandon Wilson, El Paso County Interagency Relations

Tim Wolken, El Paso County Community Services Department

Committee Highlights

1. The Committee met virtually on July 23.
2. The Committee discussed progress on data sharing opportunities and reviewed an MOU drafted to request data from the Colorado Judicial Department for research purposes and improving best practices. The MOU includes requests for data which would allow for the assessment of pretrial release and sentencing outcomes, including reviewing rates of defendant compliance while on pre-trial release, reviewing information that may help improve bond guidelines and provisions in the pre-trial supervision program, analyzing how sentencing decisions predict future outcomes for offenders, and reviewing patterns of these decisions and offending. The MOU is currently undergoing legal review.
3. Members reviewed progress for each of the Committee's on the CJCC 2019-2021 Action Plan, as the plan has now reached its half-life. All Committee's are strongly on track to achieve the items listed in the Action Plan and will begin to discuss new objectives for the 2022-2024 Action Plan. Please review the Action Plan tracking spreadsheet for specific details on progress to date.
4. Dr. Harper is working to promote more community awareness of the great work conducted within the CJCC and Criminal Justice Planning in El Paso County. Various literature reviews highlighting the most up to date knowledge and evidence on different research topics, outcomes and reports from CJCC Committee objectives, conference presentations and research, cost/benefit analyses, and other relevant project reports will be posted on the CJCC website.
5. The next committee meeting will be held October 22, 2020.

BEHAVIORAL HEALTH COMMITTEE

August 25, 2020 Report

Committee Members

Carey Boelter, El Paso County Sheriff's Office (Co-Chair)
Billie Ratliff, Memorial/UC Health (Co-Chair)
Dr. Victoria Allen-Sanchez, CSFD, CARES
Amber Biss, El Paso County Department of Human Services
Kathryn Chacon, El Paso County Department of Human Services
Charlene Coffin, Penrose-St. Francis Health Services
Teri Frank, El Paso County Sheriff's Office
Eric Frederic, Colorado Springs Police Department
Julie Gittens, Bridges Behavioral Treatment Services
Jane Gravelle, El Paso County Department of Human Services
Stephanie Green, Another Life Foundation
Judy Haller, 4th Judicial District Attorney's Office
Brenda Heimbach, El Paso County Public Health
Dr. Robin Johnson, El Paso County Public Health
Andrea Kedley, Colorado Community Health Alliance
Kelly McCullough, Public Defender's Office, 4th Judicial District
Christine Mohr, Wellpath
Claire Moon, 4th Judicial District Probation Department
Marysia Pawlik, AspenPointe
Latisha Quintana, Unified Problem Solving Court
Laura Ridenour, El Paso County Sheriff's Office
Joe Sanchez, TESSA
Allison Shew, Beacon Health Options
Lynn Shull, National Alliance on Mental Illness
Joel Siebersma, Springs Rescue Mission

Committee Highlights

1. The Committee met virtually on June 12, July 10, and August 14.
2. The Committee has completed the Stepping-Up County Self-Assessment to the extent that it can be completed based on current progress. This is a working document to be updated as additional progress is made. The following six question areas comprise the self-assessment and are important for county leaders to ask when working to reduce the number of people with mental illnesses in Jail.
 1. Is our leadership committed?
 2. Do we conduct timely screening and assessments?
 3. Do we have baseline data?
 4. Have we conducted a comprehensive process analysis and inventory of services?
 5. Have we prioritized policy, practice, and funding improvements?
 6. Do we track progress?The most recent version of the document, which is currently 28 pages in length, was completed at the end of July and was distributed with the agenda packet for this meeting and is available upon request.

3. The Committee has reviewed HMA's progress and has worked to help provide preliminary feedback to HMA so they can prepare for presenting to the CJCC. Behavioral Health Committee members are in a very beneficial position to review the study progress and report to their agency leadership to help greater council members prepare in advance of the CJCC meetings.
4. As a way to achieve the Committee's Action Plan Item to "Develop a guide of supportive services and information on how to enroll and utilize these services", the Committee collaborated with the Pikes Peak Library District to provide support for updating and enhancing the Helping Hands Community Resource Guide. This very comprehensive guide to local services has been made available on the CJCC website.
<https://research.ppld.org/HelpingHands>
5. Behavioral Health Connect (BHCON) Update:
BHCON had their 2 year anniversary on July 1st, 2020. In fiscal year 2019-2020, BHCON units responded to 784 mental health related 911 calls and accepted 122 referrals from EPSO patrol. Our case manager and units attempted 758 follow up contacts. Over half of the calls and referrals ended in the individual being treated in placed with support and resources provided. The unit's arrest rate remain steady between 1-2%. 17% of BHCON's referral and call interventions led to the individual being placed on an M1 hold. Nearly 30% of those M1s were taken directly to a psychiatric hospital bypassing the local ED. The BHCON units were also able to release 432 cover cars back into service to respond to in progress calls.
6. The Community Response Teams (CRT) within the Colorado Springs Fire Department's Community and Public Health (CARES) Department is adding a 4th CRT. The 4th CRT unit will cover 2pm to 11pm Thursday-Sunday. This unit is being added to continue to address the acute behavioral health issues that come through the state crisis line, AspenPointe, and the 911 system. This unit, like the others, will consist of a CSPD CIT trained officer, AspenPointe clinician, and CSFD civilian paramedic. This unit is currently in the hiring process.
7. The Committee typically meets on the 2nd Friday of each month.

FINANCIAL RESOURCES COMMITTEE

August 25, 2020 Report

Committee Members

Christine Burns, El Paso County Community Services Department (Chair)
Russ Bogardus, Citizen
Jason Jacobson, El Paso County Financial Services' Budget Division
Andrew Prehm, El Paso County Sheriff's Office
Carla Smith, Colorado Springs Finance
Scott Sosebee, Court Executive, 4th Judicial District

Committee Highlights

1. The committee met virtually on June 25 and August 13.
2. In light of many changes and continued reform across criminal justice and health systems, the Financial Resources Committee would like offer CJCC members information on grant opportunities for any variety of projects or goals your agencies and organizations might be interested in achieving. COVID-19 concerns have led to many budget cuts, restrictions, legislative changes and perhaps resulted in the loss of an opportunity for specific grant funding. The Committee encourages members to reach out if they have projects for which they were pursuing grant funding that is no longer available, or to pursue funds to meet new legislative standards.
3. The Committee will be reviewing recommendations made by Health Management Associations for addressing Behavioral Health gaps and needs as the study enters its final phase. Once next steps are decided based on stakeholder and partner input on best practices, financial considerations will be necessary to implement solutions to the needs identified in the study.
4. The Funding Sources spreadsheet on the CJCC website will be updated within the next quarter to provide information on new sources of funding that might be beneficial for partners to review and consider. Members are encouraged to review both public and private grant awarding foundations and agencies at local, state and federal levels, and to collaborate with other local and state-wide partners on projects of similar or mutual interest to increase the robustness and investment in applications for grants.
5. A 2020 grants spreadsheet is attached. All CJCC members are encouraged to submit information to be included in the spreadsheet. The Committee will be working to update the spreadsheet with a new column reflecting "grant type", specifically if the grant is an allocation or formula grant vs. a competitive or new grant application. Additionally, new information on if the grant includes a "match" element will be included.
6. The next committee meeting TBD.

TRANSITION TO WORKFORCE COMMITTEE

August 25, 2020 Report

Committee Members

Christine Richard, Colorado Department of Corrections, Division of Adult Parole (Co-Chair)
Jen McKee, Pikes Peak Workforce Center (Co-Chair)
Charity Bellerdine, MCHIP In-Reach
Matthew Blanski, Colorado Department of Corrections, Division of Adult Parole
Becky Boerjan, El Paso County Sheriff's Office
Armi Hall, Springs Rescue Mission Volunteer
Cliff Hunter, Citizen
Hilary Johnson, ComCor, Inc.
Denise Krug, Discover Goodwill
Kurt Runge, 4th Judicial District Probation Department
Tandi Zerfoss, Mt. Carmel Veterans Service Center

Committee Highlights

1. The Committee met virtually on May 27 and July 22.
2. Many employers are still functioning at a 50% capacity due to COVID-19 concerns and mandates. The national unemployment rate in June was 11.1%, with the State of Colorado's unemployment rate at 10.5%. The national rate has since decreased to 10.2%. The committee will continue to track changes in unemployment rates work to determine the degree to which those with criminal backgrounds are finding jobs.
3. The committee is focusing on job preparation skills for offenders. It is important that job seekers are able to create resumes, prepare for an attend interviews and to practice interview skills. The Pikes Peak Workforce Center (PPWFC) offers virtual workshops that help strengthen these skills. The committee has shared all workshop information with agencies involved in assisting justice involved citizens obtain employment. Please see the attached information flyer on virtual PPWFC resources.
4. Efforts are being made to track referrals for employment through the parole office and Mt. Carmel Veterans Service Center. The parole office tracks referrals to the Road to Work program, a program that assists those on parole with training and or employment. This grant is a collaboration between the Colorado Department of Corrections and the PPWFC. Mt. Carmel tracks referrals to PPWFC and employment agencies.
5. Updates and relevant employment information continue to be regularly made on the Committee's LinkedIn page, including discussions of "myths vs. facts" of hiring individuals with criminal histories, resources for open employment opportunities, success stories, and other motivational posts.
<https://www.linkedin.com/company/cjcc-el-paso-county-transition-to-workforce-committee>
7. The committee has met on the 4th Wednesday of each month; moving to 4th Fridays.



FIND A JOB IN COLORADO SPRINGS & THE PIKES PEAK REGION

1. CREATE A FREE ACCOUNT

To access resources, services and training opportunities at the Pikes Peak Workforce Center, first create your account in the state job database. [ConnectingColorado.com](https://connectingcolorado.com)

ConnectingColorado.com, a state job search database of vetted employers

- Search for jobs by zip code
- Search for jobs that fit your skill set
- Upload a résumé so employers can search for you!
- Get notified about job opportunities that match your profile
- Sign-up for workshops
- A safe place to job search: all employers vetted by Colorado Workforce Centers
- Register for programs, job fairs and hiring events at Pikes Peak Workforce Center

ppwfc.org

2. WATCH A WORKSHOP VIDEO

- **Intro to PPWFC Orientation**
- **Create a Better Resume**
- **Preparing for the Interview**

To watch a pre-recorded video at any time, go to: <https://ppwfc.org/workshop-videos/>

**(Enter your name and email, then the video will start)*

3. ATTEND A VIRTUAL WORKSHOP

Now offering virtual workshops to assist with your job search:

- **Create a Better Resume**
- **Preparing for the Interview**
- **Navigating Connecting Colorado**
- **Tips & Resources to Focus Your Job Search**

To register for a virtual workshop, go to: <https://ppwfc.org/workshops/>

4. NEED ASSISTANCE REGISTERING?

Call us at 719-667-3700, we are open Monday-Friday 8am-4:30pm

LEGISLATIVE AFFAIRS COMMITTEE

August 25, 2020 Report

Committee Members

Janet Huffor, El Paso County Sheriff's Office (Chair)
Dr. Alexis Harper, El Paso County Community Services Department
Carly Hoff, City of Colorado Springs
Dr. George Reed, University of Colorado Colorado Springs; School of Public Affairs
J. Adrian Stanley, El Paso County Public Health
Brandon Wilson, El Paso County Interagency Relations

1. The Committee met virtually on July 30.
2. Below are bills that were signed into law during the 2020 legislative session and a review of their potential local impact.
 - ***SB20-217 Enhance Law Enforcement Integrity***
 - Body worn camera requirements for peace officers. Must be implemented by July 1, 2023.
 - Fiscal impact to Sheriff's Office is well over \$500,000. In addition, the 3-year contract will be increased in 2022 by over \$500,000.
 - Creates substantial penalties for not activating a camera with a permissive inference that missing footage would reflect misconduct.
 - Changes in policy to add testing of equipment before shift and ensuring camera is activated on every call and remains on during entirety.
 - Release of body worn camera footage. When there is a complaint of misconduct, the unedited (but may have some redactions) video and audio recordings must be released to public within 21 days from the complaint.
 - Will be a cumbersome process requiring many man hours to redact parts of the video to protect privacy rights.
 - Peace Officer incident reporting on all use of force that results in death or serious bodily injury, all instances when a peace officer resigns while under investigation, all data relating to contacts conducted by its peace officers.
 - The data collected relating to all contacts by peace officers requires a change in our records management system to add fields for the necessary data capture. This will have a fiscal impact on the Office.
 - POST certification revocation when peace officer convicted of inappropriate use of force.
 - Prohibited law enforcement actions in response to protests or demonstrations.
 - Minor change in policy to address where less lethal munitions can be used.
 - Civil action for deprivation of rights by a local law enforcement officer.
 - Great impact on personal liability on peace officers (up to \$25,000), greater impact on County Attorney's Office to address increase in lawsuits. Also removed qualified immunity and CGIA.
 - Duty to report excessive use of force and duty to intervene.

- No change in policy needed, but bill did create a Misdemeanor for peace officers who fail to intervene when they perceive excessive use of force is being used.
 - Training on use of force and ban on chokeholds.
 - Some use of force policies needed very minor changes to reflect the changes in the use of force statute, to include ban on chokeholds. Training has been completed with the exception of only a couple for the entire Sheriff's Office.
 - Grand jury report publications in peace officer-involved deaths.
 - Attorney General action where pattern of individual rights infringement.
 - Justification and reporting by peace officers making a contact.
 - The data collected relating to all contacts by peace officers requires a change in our records management system to add fields for the necessary data capture. This will have a fiscal impact on the Office.
 - Statewide concern.
- ***HB20-1017 Substance Use Disorder in CJS***
 - This bill encourages the Department of Corrections, private contract prisons, local jails, multijurisdictional jails, municipal jails, and Department of Human Services facilities to make available at least one opioid agonist and one opioid antagonist to a person in custody with an opioid use disorder throughout the duration of the person's incarceration or commitment. A correctional facility or private contract prison may contract with community-based providers to implement this section. A person may use a safe station to dispose of drugs. The bill also addresses continuity of care for persons released from jail.
 - This bill was changed greatly before being passed to change "shall" to "may" throughout the bill. This was helpful as many of the agencies throughout the state would have been unable to meet most of the requirements outlined in the bill. One challenge remaining is the continuity of care provided to persons released from jail who were treated for their substance use during their incarceration. A few changes were needed in our R&R program to meet those needs. Overall, we already meet most of the requirements.
- ***HB20-1089-Employee protection Lawful Off-Duty Activities***
 - Was introduced to clarify that it is unlawful for an employer to terminate an employee for engaging in any activity that is legal under state law, regardless of its legal status under federal law. The bill was aimed at allowing off-duty marijuana and potential other drug use allowed by Colorado State law. This bill was killed on 2/19/2020.
- ***HB20-1065- Harm Reduction Substance Use Disorders***
 - Bill provides definition on opiate antagonist and provides option for pharmacist to offer an antagonist when they dispense a prescription order for an opioid. They may also sell a nonprescription syringe or needle to any person. This bill also provides for a nonprofit organization to operate a clean syringe exchange program without prior board approval.

- **HB20-1411—COVID 19 Funds Allocation for Behavioral Health**
 - This law has funds available for crisis intervention/co-responder programs, and transitional housing.
- **HB20-1393-Expand Mental Health Diversion Pilot Program**
 - This bill was signed, but the funding was quickly taken away.

3. The following bills are expected to return for reintroduction in the 2021 legislative session:

- HB20-1123-Grace Period Before Failure to Appear Warrant
- HB20-161-Pretrial Release
- HSB20-172-Bail Hearing within 48 hours of Arrest
- SB20-217—Expansion and clarification on the Enhance Law Enforcement Integrity Bill

It is likely bills regarding the following will also be introduced in the 2021 session:

- 3rd Party Oversight or CBI oversight in Officer Involved Shootings
- Clarification or removal of ability of municipalities or counties covering the personal civil liability in civil cases for peace officers.

4. Distributed a few weeks in advance of the meeting, CJCC members were asked to complete a Legislative Interests and Priorities survey. Responses really spanned the spectrum of our membership, allowing us to gain feedback from local health and service providers, government representatives, law enforcement, officials at the District Attorney’s Office and in Parole, and educators.

Overall respondents stated that collaboration on legislative topics is important but suggested the variety of topics be limited and specific. This provides some helpful insight on keeping the Criminal Justice Bill Report to legislation relevant to CJCC interests and outlined by the Action Plan. Topic areas ranked as being of the highest interest were law enforcement, followed by community corrections and behavioral health, and then judicial topics in pretrial and sentencing. Partners should consider legislative interests as we work to objectives for the next Action Plan.

Feedback on the Bill Report was that it was especially useful for agencies to check against other reports to stay aware of major changes during the legislative session. Respondents noted the Bill Reports were reviewed weekly or about every other week, which is recommended since changes happen so quickly and the Bill Reports keep agencies apprised of new legislative proposals, how bills develop over time, and offer quick links to these updates.

5. The next committee meeting is TBD.

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item: 2019 - 2021 CJCC Action Plan Progress Tracking Sheet

Agenda Date: August 25, 2020

Agenda Item Number: #4 – A

Presenter: Alexis Harper, Ph.D., Criminal Justice Planner, El Paso County

Information: X **Approval:**

The CJCC Strategic Planning Committee has coordinated the development of the attached 2019 - 2021 CJCC Action Plan Progress Tracking Sheet.

The Action Plan Progress Tracking Sheet will display the efforts of the CJCC over the next three years as we strive to enhance the criminal justice system in the Pikes Peak region. The tracking sheet displays the overall “Actions”, and specific tasks for each committee, along with the tasks or project managers, priority and status of the tasks, and any notes related to accomplishment of the tasks.

Dr. Harper will highlight high priority items and those that have seen progress since the last meeting.

Proposed Council Action

Information only

Criminal Justice Coordinating Council 2019-2021 Action Plan					
Pretrial Services Community Advisory Board Actions	Tasks	Project Manager	Priority	Status	Notes
Reduce the Jail Population Through Pretrial Services	Evaluate the jail population to inform PR Bond recommendations	A. Harper	2019-2020	In Progress	Risk Assessment Analysis and local CPAT validation helped increase interview efficiency - Aug 2020
	Explore using a pretrial work release program		2020		
	Explore implementing an administrative release authority	C. Burns	2020	Research Phase	Review of feasibility and cost/benefit analysis underway - Aug/Sept 2020
Align Pretrial Services Operations with State Standards	Completed the CAPS self-review and submit for an onsite review by CAPS	D. Montoya	2019	Completed Q3/Q4 2019	Self-review Completed and submitted to CAPS; Report of Final Findings received in Dec 2019
Consider National Standards for Pretrial Services	Utilize NIC recommended outcome and performance measures and critical data needs for pretrial services programs	C. Burns	2020	In Progress	Working on data presentation and outcome review in a dashboard type format - Aug 2020
Improve Pretrial Supervision and Case Management	Align with evidence-based practices	C. Burns	2020	Identifying EB Practices	Hired more staff to meet supervision demands - Aug 2020
	Validate Pretrial Services recommendation matrix with compliance with supervised conditions	A. Harper	2021		
	Track the length of time a defendant is on pretrial supervision	A. Harper	2020	In Progress	Administrative release has the potential to reduce average LOS - Aug 2020
	Develop a means to survey pretrial defendants and stakeholders for value of pretrial supervision	C. Burns	2021		
Strategic Planning Committee Actions	Tasks	Project Manager	Priority	Status	Notes
Monitor CJCC Action Plan Progress	Assist committees with task completion, provide feedback, track status.	A. Harper		Ongoing	Report at each quarterly meeting the committee's progress
Explore Innovative CJ Strategies	Research evidence-based practices used in other jurisdictions	A. Harper		Ongoing since Q2 2019	Report at quarterly meetings new practices of other counties/Release monthly newsletter
	Participate in NNCJCC/attend national conference				
	Research innovative practices to divert people from CJC	L. Griffith	2020	In Progress	Self-Surrender Project receives NACo Innovation Award 2020
Establish an Internship Program	Develop the duties and responsibilities for an intern	A. Harper	2019	Completed Q1 2019	Fall 2020 Intern to come on board late Aug
	Inform local colleges/universities of the internship opportunities for students	A. Harper	2019	Completed Q1 2019	UCCS makes semesterly recommendations of qualified students; Internship Panels offer students opportunities to apply
	Completed the recruitment process	A. Harper	2019	Completed Q1 2019	2019 Internships filled; 2020 in progress
Explore Data Sharing Opportunities	Determine the feasibility of developing an integrated data system	A. Harper, T. Wolken	2019	In Progress	CJ/BH Study provides sharing opportunity; Data sharing MOU w/ Judicial drafted/reviewed Aug 2020
	Collaborate with the Financial Resources Committee to find funding for an integrated data system	A. Harper	2021		Review processes for data integration to determine costs and challenges
Family Justice Center Development	Complete a feasibility study for developing a FJC	B. Wilson	2019	Completed Q4 2019	Contract with TESSA and Elevated Insights completed Nov 2019
Behavioral Health Committee Actions	Tasks	Project Manager	Priority	Status	Notes
Hold a Behavioral Health/Criminal Justice Summit	Host a summit to bring together CJ and behavioral health agencies and stakeholders	A. Harper, D. Greenberg	2019	Completed Q1 2019	Summit hosted March 20, 2019 at the Citizens Service Center
	Extend invitations across the Pikes Peak Region	A. Harper	2019	Completed Q1 2019	Invitations sent Feb 6, 2019
Expand Behavioral Health Services	Identify existing services and gaps in services and a plan for addressing these gaps	A. Harper	2020	In Progress	CJ/BH Gaps & Needs Analysis underway; Consultant completed Phase 1 June 2020
	Develop a guide of supportive services and information on how to enroll and utilize these services	Committee Effort	2019	Completed Q2 2020	Helping Hands community resource guide - Online Aug 2020 (updated quarterly)
	Create an understanding of Medicaid benefits for incarcerated individuals	A. Kedley	2020	In Progress	Flowchart of how/what Medicaid covers/how to connect - Aug/Sept 2020
	Seek a Colorado Springs Health Foundation grant for a resources study	A. Harper	2019	Completed Q4 2019	Grant awarded for \$60,000 in Nov 2019 to support CJ/BH Gaps and Needs Analysis
Utilize Jail Diversion Opportunities	Serve as the steering committee for BHCON	C. Boelter	2019	Ongoing since Q2 2018	BHCON expanded to a second unit - Spring 2020
	Develop a behavioral health services resource guide for law enforcement	Committee Effort	2019	Completed Q2 2019	BHCON developed/distributed a pocket guide - Updated May 2020
	Actively participate in the Stepping Up Initiative, Complete the county self-assessment	Committee Effort	2020	Completed Q2 2020	Completed self-assessment June 2020

Financial Resources Committee Actions					
Tasks	Project Manager	Priority	Status	Notes	
Research and Support CJCC Actions	Develop a list of potential funders and grants to promote CJCC objective achievement	Committee Effort	2019	Ongoing since Q1 2019	Spreadsheet tracking
	Work with CJCC Committees to establish timelines for research, application, and award of funds for objectives	Committee Liaisons	2019	Ongoing	Quarterly updates released tracking grant awards to CJCC members/partners
	Consider funding opportunities from NNCJCC and NACo	C. Burns		Ongoing	
	Develop proposal templates	CJCC Intern	2019	Completed Q1/Q2 2020	Templates for what information is needed to apply for various grants/funding opportunities
Research and Support Resources for Community CJ Projects	Develop a list of potential funders and grants that could benefit CJ projects in the region	Committee Effort	2019	Ongoing since Q1 2019	https://assets-communityservices.elpasoco.com/wp-content/uploads/Community-Outreach-Division/CJCC/Criminal-Justice-Funding-Sources.pdf
	Create a distribution list of individuals interested in CJ grant opportunities	R. Bogardus			
	Pursue additional funding for residential community corrections and auxiliary services	C. Burns and S. Smith	2020	Ongoing	Increase in funds from FY '14-15 to FY '19-20 is 49% ; Supplemental funds anticipated in 2020
Integrated Data System	Work with the Strategic Planning Committee to seek funding for implementing an integrated data system		2021		Review processes for data integration to determine costs and challenges
Transition to Workforce Committee Actions					
Tasks	Project Manager	Priority	Status	Notes	
Build an Employer Association	Develop a network of employers willing to hire ex-offenders	C. Richard	2019	Ongoing since Q1 2018	Google Docs Sheet created for Committee to access and update regularly
	Release regular news updates to Employer Association members	J.. McKee	2019	Ongoing since Q1 2019	LinkedIn to release newsletters/blogs; Set up meetings with local trade associations
Hold Regular Employer Association Events	Host various events to bring together employers willing to hire ex-offenders	C. Richard	2020	Ongoing since Q1 2018	Organizing meet-ups/conversations with EA and workforce associations
	Enlist guest speakers to provide knowledge and information to employers	C. Richard and K. Runge	2019	Ongoing since Q1 2019	2019 Spring Breakfast speakers from SRM, PPWFC, and CCHA
Reduce Employment Barriers for Individuals with a Criminal History	Explore the extension of office hours for PO meetings and UA testing	C. Richard	2020	Completed Q1 2020	Parole officers have begun site visits for their clients, reducing the need for them to report. Office hours are 7AM-6PM to accommodate check-ins.
Utilize Local Workforce Centers	Develop a tracking mechanism for citizens receiving services from the workforce centers for follow-up		2021		Potential for asking this question when they begin receiving services at PPWFC?
	Utilize job and resource fairs and on the job training events	PPWFC	2020	Ongoing since Q2 2020	Created a job seekers guide to services and workshops; includes virtual opportunities
	Identify and develop courses and curriculum for the workforce centers	PPWFC	2020		Communication plans in development for working with employers and workforce services to promote job readiness
Legislative Affairs Committee Actions					
Tasks	Project Manager	Priority	Status	Notes	
General Monitoring of Criminal Justice Legislation	Identify potential CJ issues that may generate proposed bills during the next legislative session	A. Harper & B. Wilson	2019	Ongoing	Survey partners about interests Aug 2020
	Track proposed legislation during the legislative session	A. Harper	2020	Ongoing since Q1 2020	Tracking spreadsheet within committee
	Provide the CJCC with info and updates regarding the status of bills	A. Harper	2020	Ongoing since Q1 2020	Tracked bills report sent out regularly (weekly) during session
	Build relationships with EPC legislators who focus on CJ related issues				
Develop Annual CJCC Legislative Priorities	Highlight legislation which could impact CJCC Action Plan items	A. Harper	2020	Ongoing	Proposed legislation regularly reviewed against Action Plan
	Develop legislative priorities to enhance the PPR CJS	A. Harper	2020	In Progress	Survey/Discussion among CJCC members
	Forecast potential impacts of priority bills				
	Monitor adopted laws and impacts on CJCC interests				Following adoption
Inform on Legislation and Decision-Making	Create a forum for communication between agencies regarding legislation and impacts	A. Harper & B. Wilson	2020-2021	Survey Review Q3 2020	Discussion among CJCC members
	Provide the CJCC with timely info on bills to help inform decision-making	A. Harper	2020-2021	Ongoing since Q1 2020	Info on tracked bills reported out regularly
	Encourage discussion on responses /approaches to legislation	A. Harper	2020	Survey Q3 2020	Survey of legislative interests and priorities among members

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item: Criminal Justice Metrics Report

Agenda Date: August 25, 2020

Agenda Item Number: #4 – B

Presenter: Alexis Harper, Ph.D., Criminal Justice Planner, El Paso County

Information: X **Approval:**

In the interest of providing CJCC members an overview of the status of the criminal justice system, regional criminal justice statistics and metrics are reported by quarter in the attached spreadsheet. These metrics include performance measures to gauge changes and progress in various areas of the CJCC and the committees' Action Plan items.

These metrics are updated quarterly to reflect the most current year of data available.

Criminal Justice Metrics Report – August 25, 2020

	2019 Q3	2019 Q4	2020 Q1	2020 Q2
EPSO BHCON Units				
911 Calls/Referrals	153/30	199/37	181/25	251/30
Follow-Up Attempts/Successful Follow-Up Rate	74/86%	144/80%	212/74%	328/57%
% Calls Related to Check The Welfare & Suicide	60%	68%	67%	65%
% Treat in Place/Arrest (includes 911 Calls & Referrals)	48%/2%	58%/2%	52%/1%	56%/1%
Average Time to Arrive on Scene	16 min	15 min	17 min	17 min
EPSO Patrol Cars Released Back to Service	83	95	70	184
CSFD-CRT				
Total Incidents/Total Patients Treated	928/445	805/396	751/360	603/241
% Calls Related to Check The Welfare & Suicide	71%	68%	66%	62%
% Treat in Place	63%	65%	61%	65%
CSPD/CSFD Units Released Back to Service	781	635	580	438
Pretrial Services				
PR Bonds Granted	1661	1467	1637	1466
Bonds Recommended	568	681	568	353
Average Daily Supervised PR Bond Population	994	885	900	1280
Non-Compliance Rate Public Safety/Appearance	12%	9%	10%	5%
FTA Rate	9%	8%	8%	5%
New Charges Rate	3%	1%	2%	1%
Monitoring (Drug/Alcohol) Violations Rate	5%	2%	3%	*15% (June)
Cases Interviewed Involving Domestic Violence	38%	34%	39%	49%
Community Corrections				
Successful Completions/Rate	90/49%	126/55%	105/52%	90/48%
Board Screened Referrals/Acceptance Rate into Community Corrections Programs	246/89%	185/89%	246/97%	281/89%
Average Length of Time Clients Serve in Programs (Days)	168	158	164	173
Full-Time Employment Rate upon Release	60%	65%	52%	63%
Entered Community Corrections with Full-Time Employment	9%	11%	7%	6%
Increase in Full-Time Employment Since Intake	51%	54%	45%	57%
*The Monitoring (Drug/Alcohol) Violations Rate was not in effect for April or May 2020 due to changes in testing processes due to COVID-19. The 5% figure for that metric for 2020 Q2 reflects June only.				

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item: Project Self-Surrender NACo Achievement Award

Agenda Date: August 25, 2020

Agenda Item Number: #5 – A (10 minutes)

Presenter: Christine Burns, Community Outreach Division Manager

Information: X **Endorsement:**

The National Association of Counties (NACo) has granted El Paso County a 2020 Achievement Award for its program titled “Community Corrections Self Surrender Project” in the category of Criminal Justice and Public Safety.

The self-surrender project created an opportunity for the District Court to order an offender sentenced to either ComCor, Inc. (CCI) or Community Alternatives of El Paso County (CAE), to self-surrender to the designated vendor. Through self-surrender, the offender can await the beginning of their sentence in the community, which conserves jail resources and allows the offender to maintain their employment, community ties, and other responsibilities before reporting to their community corrections facility by the surrender date set by the court.

Through the end of the second quarter of 2020, the program has achieved a 92% successful surrender rate.

Congratulations to everyone involved in developing this innovative program! Your hard work will yield positive results for El Paso County residents.

Project group members of the Self-Surrender ad-hoc group include:

- Deborah Grohs, District Court Judge
- Rosalie Roy, Deputy Public Defender
- Margret Vellar, Chief Deputy District Attorney
- Dr. Alexis Harper, El Paso County Criminal Justice Planner
- Dawn Montoya, Pretrial Services Program Manager
- Mark Wester, ComCor, Inc. Executive Director
- Hilary Johnson, ComCor, Inc. Director of Quality Assurance
- Sean P. Foster, CAE Facility Director
- Lori Griffith, 4th Judicial District Probation Manager
- Lexi Spadi, Community Corrections Specialist
- Tiffany Weaver, Community Corrections Technician
- Scot Smith, Community Corrections Program Manager

County Community Services Department wins National Award

El Paso County / County Community Services Department wins National Award



June 3, 2020 – El Paso County’s Community Services Department has been recognized with an Achievement Award from the National Association of Counties (NACo). The awards honor innovative, effective county government programs that strengthen services for residents. El Paso County Community Services won its 2020 NACo Achievement Award in the Justice and Public Safety category for its Community Corrections Self Surrender Project.

The Community Services Department worked extremely hard on this innovative program, and the award was a welcome surprise Wednesday morning, when NACo gave notice to the 2020 Achievement winners.

“We are proud to win this award which represents the effort of many stakeholders across our local justice system to work in a new, creative way to best deliver services to our residents,” said Community Outreach Division Manager, Christine Burns.

The Self Surrender Project is indeed an innovative program that aims to reduce the use of county jail beds by those sentenced to community corrections as they wait for an open bed in the community corrections facility. The project provides certain offenders with the opportunity to maintain existing protective factors, such as employment and community support, while waiting placement. The self-surrender project provides an additional option upon sentencing for the District Court other than jail. The Court can now allow, in collaboration with the community corrections agency, identified individuals appropriate to remain in the local community after given a date to self-surrender to the designated community corrections facility. Project Self Surrender meets community goals of reducing the use of jail beds, serving justice, lowering recidivism and supporting behavior change.

Instrumental to the success of the program was the active and collaborative participation of the local justice system stakeholders to include the District Attorney’s office, Office of the Public Defender, 4th Judicial District Court, 4th Judicial Probation, ComCor Inc. and Community Alternatives of El Paso as well as El Paso County Community Corrections staff.

El Paso County is proud to report, that as of the end of January 2020, the 4th Judicial District Court has given self-surrender to 73 individuals. Of those, 71 have surrendered as court ordered. This represents a 93% successful surrender rate.

2020 ACHIEVEMENT AWARD WINNER

“If your actions inspire others to dream more, learn more, do more and become more, you are a leader.”

– John Quincy Adams

The National Association of Counties is proud to award

El Paso County

A 2020 Achievement Award for its program titled:

Community Corrections Self Surrender Project



Matthew Chase, NACo Executive Director



Hon. Mary Ann Borgeson, NACo President

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item:	Criminal Justice and Behavioral Health Gaps and Needs Analysis Update
Agenda Date:	August 25, 2020
Agenda Item Number:	#5 – B (30 minutes)
Presenters:	Lynn Dierker and Alana Ketchel – Health Management Associates
Information: X	Endorsement:

Health Management Associates (HMA) has completed the first and second phases of the Criminal Justice and Behavioral Health Gaps and Needs analysis since being hired as a consultant in February 2020. The attached presentation is second report from HMA which reviews priority areas of need for local behavioral health services and offers potential solutions to meet need. Suggestions are made in areas of prevention and early intervention, specialty treatments, community support, and cross-cutting infrastructure.

Many of the presentation slides offer reference to page numbers within the “El Paso County Behavioral Health Study Findings and Priorities” document for more detailed information. This document reflects information on the study completed to date, was distributed with the agenda packet for this meeting and is available upon request.

Major take-aways include the need to develop standardized screening and assessment tools, system mapping, and to create and implement plans for data integration. Most importantly, it will be integral to develop formal governance around implementing behavioral health solutions, including creating a “backbone support” for this project moving forward, with necessary investments from stakeholders to dedicate staff and resources to coordinate efforts.

The third and final phase of the study will begin this fall, which entails providing action plan recommendations for addressing the needs and gaps identified in the study. The recommendations will be based on what needs and gaps have been identified by stakeholders as needing immediate attention and will be suggested from evidence-based practices known to be successful for addressing those specific needs and gaps. The recommendations will include action plan implementation considerations, including steps that should be taken to help ensure success and potential opportunities for how to fund and maintain these solutions long term.

CJCC members and partners should expect to be contacted by HMA for feedback on the path forward and should begin considering the involvement and impact your agency or organization will have in implementing solutions to the targeted behavioral health priorities in the Pikes Peak Region. HMA has prepared a survey for members to complete that will be distributed following the meeting.

HEALTH MANAGEMENT ASSOCIATES



El Paso County Public Health and
Criminal Justice Coordinating Council of the Pikes Peak Region

Behavioral Health Study Findings, Priorities and Next Steps

**Presentation to the Criminal Justice Coordinating Council
August 25, 2020**

■ OBJECTIVES AND AGENDA

- 1. Highlight study findings and strategic opportunities to improve the behavioral health system in the county**
- 2. Outline recommendations and next steps to address major cross-cutting priorities**
- 3. Provide opportunity for input, questions and discussion**

RECAP: ABOUT THE STUDY



Our charge

Support development of an updated EPCPH BH strategic plan

Target priorities to prevent and address county-wide BH/SUD

Support development of a feasible CJCC action plan

Target priority BH/SUD related solutions to prevent and reduce justice system involvement



Three phases

1. Needs and gaps

Collaborative effort with CJCC BH study – July 2020

2. Best practices and potential solutions

Summer 2020

3. Action plan recommendations

Late fall 2020

We are here



Where we are headed



Approach

Frameworks for analysis

Public health and justice system

Leverage existing resources

EPC and OBH statewide studies, supplement with key informant input

Identify county needs, strengths, gaps and potential solutions

Develop strategic/action plan options for consideration

Incorporate county-level best practices, EPC specific factors

Stakeholder prioritization

Develop action plan implementation considerations and recommendations

■ PHASE TWO: FINDINGS, PRIORITIES AND POTENTIAL SOLUTIONS

- + **Report in 4 sections, with overview/introduction and attachments**
- + **Report tells a story, serves as a resource for county stakeholders and both EPCPH and CJCC**
 - + **The analysis is based on a “systemwide” view: system capacity needed, current gaps, and opportunities**
 - + **Priorities and related solutions are outlined: cross-cutting and targeted**
 - + **A way to start forward is proposed, including steps to organize, start work on priorities**

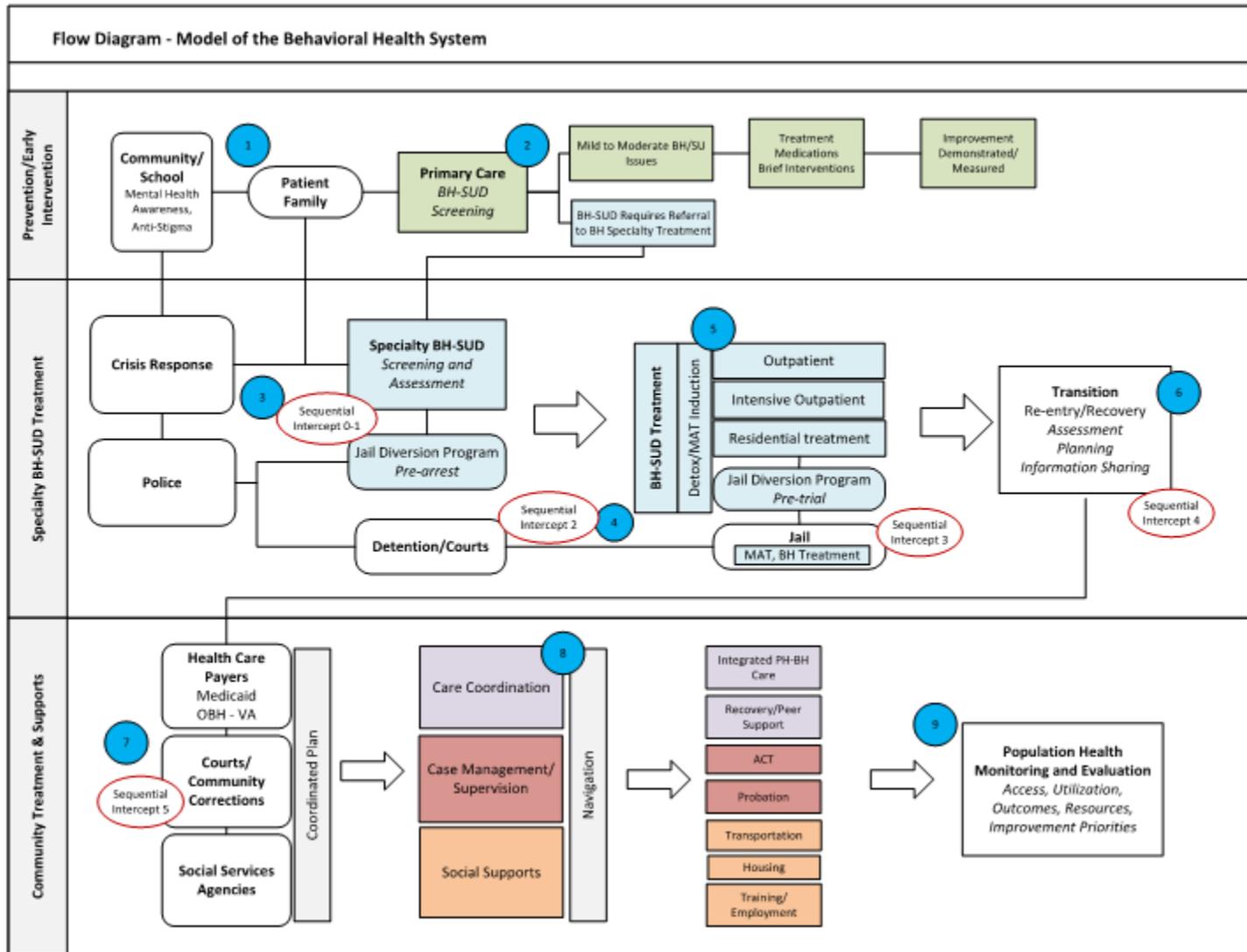
SECTION 1 WHAT THE DATA SHOW (PAGES 7-12)

+ The problems are worsening

- + Persistent and worsening depression, anxiety, SUD, suicide
- + Several high-risk populations: Youth, Young adults, Military/veterans, Minorities, Pregnant Women, LGBTQ+, Unhoused, CJ involved
- + Recent CDC survey: 1 in 4 young adults between the ages of 18-24 have considered suicide in the past month because of the pandemic; also a surge in anxiety and substance abuse
- + Stigma about behavioral health prevents early intervention and treatment, compounding the need for acute treatment and risk of death

“Rates of stigma against SUD treatment are reportedly increasing across the state – 72% said they were concerned about what would happen if someone found out they had a problem in 2019”. Source: Colorado Health Access Survey

SECTION 2 EXAMINING THE CURRENT BH SYSTEM (Pages 12-31)



SECTION 2 SYSTEM ANALYSIS - MAJOR OBSERVATIONS

Improving behavioral health requires a more effective system of prevention, treatment and community supports organized around the needs of at-risk populations.

- + The current system is siloed across health, human services and criminal justice agencies and programs, leading to uneven and duplicative efforts and making it difficult to navigate for system users.
- + Improving behavioral health requires significant expansion of prevention, emphasis on early intervention, and addressing gaps in treatment and service capacity needed by high risk populations.

The county has strengths upon which to build.

- + The City of Colorado Springs Fire Department CARES program sponsors crisis intervention, homeless outreach, and system navigation supports.
- + EPCPH participates in the Thriving Colorado surveillance dashboard, and the Healthy Community Collaborative (HCC) of partners largely targeting youth prevention activities.
- + The CJCC brings agencies together for information sharing and action planning to address CJ and behavioral health.
- + Individual justice system divisions and programs have taken steps to consider mental health and SUD in sentencing strategies and programming, as well as beginning steps within the jail.
- + DHS prioritized programming for pregnant women with co-occurring conditions (i.e., Bloom) although now faces barriers to expansion due to pandemic-related budget cuts.
- + Providers (e.g., AspenPointe and ComCor) offer treatment programs for justice involved populations.

“Agencies do their own thing” and “we never seem to really get the job done.”

- + Behavioral health system solutions requiring cross-agency/multi-stakeholder commitments and resource investments won't be achieved without more formal collaborative governance and accountability.

SECTION 3 STRATEGIC PRIORITIES FOR IMPROVEMENT

- + 18 strategic priorities identified, with relevant examples from other counties that highlight feasibility
- + Priorities directly address pain points and opportunities across system continuum:
 - + Prevention
 - + Early Intervention
 - + Specialty BH/SUD Treatment
 - + Community-based Treatment/Supports
 - + Cross-Cutting Infrastructure
- + Some more directly link to public health scope and priorities while others are more tied to the criminal justice system but all relevant to improve population behavioral health
- + Supplemental Materials (Slides 23-25) link specific strategies and key stakeholders



■ PRIORITIES: PREVENTION AND EARLY INTERVENTION (See Pages 14-18)

+ Prevention **1** (Pages 14-16)

- + Especially given negative BH/SUD impacts of the pandemic, **more widespread and diverse prevention efforts** are needed focused on youth, high risk school districts and communities. Broad efforts are also needed to target stigma and encourage those suffering to seek help.

+ Early Intervention **2** (Pages 16-18)

- + **Expanding provider capacity for integrated primary care** is critically important to overcome stigma, expand access to BH/SUD treatment, and support BH/SUD recovery in the community e.g., with MAT and telehealth.
- + Pushing primary care providers to adopt integrated care practices including coordination agreements with specialty BH providers, and the use of telehealth is a timely priority, taking advantage of new policy flexibility.

■ PRIORITIES: SPECIALTY BH-SUD TREATMENT (See Pages 18-27)

- + **Crisis intervention** ③ (Pages 18-20)
 - + **Enhanced and expanded law enforcement training** is needed to build law enforcement skills in crisis intervention. Additional crisis team resources and approaches are needed to address gaps in reach and increased demand, including use of telehealth, improved data/data sharing to track outcomes, recidivism.
- + **Justice System Treatment Alignment** ④ (Pages 20-22)
 - + **Alignment of BH and SUD screening and treatment standards, including MAT, is needed across courts, jail and BH providers.** Efforts to foster broader understanding of addiction and the value of MAT are vitally important to provide individuals with BH/addiction every opportunity to stabilize and recover. MAT is a proven and recognized treatment for opioid disorder; not providing it is considered to be substandard care.
 - + The county will benefit from **pre and post arrest diversion programs**, which are cost-effective best practices to increase BH treatment and decrease justice system involvement and incarceration. Significant support among stakeholders and opportunity created by state legislation need to be acted upon to implement programs.
- + **Treatment Capacity** ⑤ (Pages 22-25)
 - + Recently enacted legislation adds to the urgency of efforts **to address gaps in the treatment continuum** including **detox** capacity, **residential SUD** options, **integrated treatment for co-occurring conditions**, and **jail and community-based MAT and BH treatment**. Efforts need to incorporate results of population risk stratification, system mapping and increased demand generated by new diversion programs.
- + **Re-entry supports** ⑥ (Pages 26-27)
 - + Development of a **robust jail re-entry program** is an urgent priority, now mandated by legislation, including in-reach, and provisions for continuity of care i.e., warm handoffs for MAT, primary and specialty BH care.

PRIORITIES: COMMUNITY TREATMENT/ RECOVERY SUPPORT (See Pages 27-31)

+ Cross - Agency Alignment **7** (Pages 27-29)

- + **Population specific pathways and approaches** must guide the organization and provision of needed services to ensure that they are streamlined, coordinated and accessible by high risk populations in practical ways. This requires that agencies, the courts and community organizations take steps to blueprint behavioral health related policy, definitions, treatment standards, and models of care across health and criminal justice systems. **System mapping** is the first step to identify pathways for high-risk populations, reveal points of administration and process complexity across multiple agencies and guide collaborative re-design.

+ System navigation **8** (Pages 29-30)

- + CARES Homeless Outreach Program illustrates type of **population specific programs** that are needed, e.g., for pregnant women with co-occurring conditions. The CARES program with navigation platform and dedicated staff is a model for coordinating **community navigation supports that should be considered for expansion** by the county as part of a comprehensive approach to population health management.

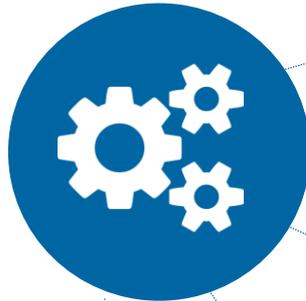
+ Population health management – data **9** (Pages 30-31)

- + A **multifaceted data strategy** is essential. It must address how data sharing across the BH system continuum, including the justice system, will be achieved. Metrics, measurement and reporting strategies need to be agreed upon in order to monitor progress and outcomes among high-risk populations. This includes including standardizing the data collected during screening and assessment.
- + Various individual information platforms are in play (HS Connects, Julota). Work is needed to identify opportunities and pursue strategies to **expand interoperability**, and institute comprehensive data sharing agreements.

PRIORITIES: THE CROSS-CUTTING FOUNDATION FOR IMPROVEMENT (See Pages 31-41)

Involves and Impacts All Major Stakeholders

- ✓ EPCPH
- ✓ DHS
- ✓ Medicaid
- ✓ CCHA
- ✓ VA
- ✓ Sheriff's Office
- ✓ Jail
- ✓ CSPD
- ✓ Courts
- ✓ Community Corrections
- ✓ Providers
- ✓ CBOs



SYSTEM MAPPING: Blueprint services and pathways of high-risk populations across points in the system, to identify areas to align and streamline.

- Results from previous mapping efforts
- Facilitation
- Methodology
- Dedicated staff time



INTEGRATED DATA PLAN: Support cross system population health monitoring, provision of services, outcomes and system evaluation, and resource investments

- Defined data elements
- Information sharing provisions
- System metrics
- Analytics/reporting



FORMAL GOVERNANCE: To facilitate buy in for shared agenda, decisions on shared resource investments, and accountability for progress/results across stakeholders

- Dedicated entity and qualified staff to support facilitation, communications, data
- Defined stakeholder participation

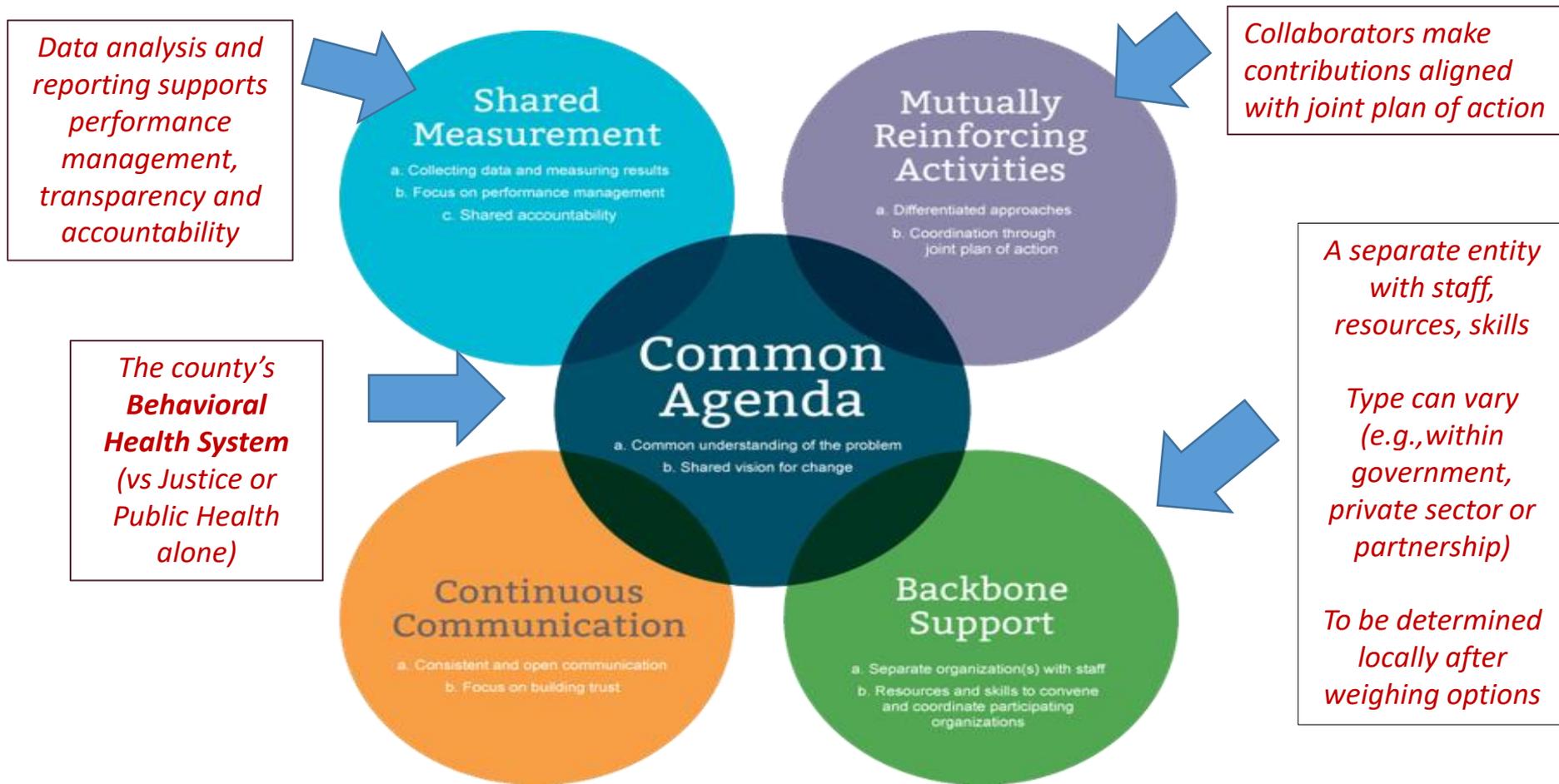


STANDARDIZED SCREENING AND ASSESSMENT: To consistently identify and stratify population health risks and provide for appropriate levels of treatment across agencies, providers, CBOs

- Standardized data collection and validated screening tools for measuring progress, outcomes across continuum/justice

GOVERNANCE: ADDRESSING A CRITICAL GAP

The **Collective Impact Model** is proven to support productive collaboration by integrating efforts across silos and systems of care for cost-effective population health management. It demonstrates outcomes and value with measurement, monitoring, and evaluation.



An Approach
Backed by
Evidence

Backbone Outcomes

Activity	Short-term Outcomes (Illustrative)	Intermediate Outcomes (Illustrative)
Guide vision and strategy	Partners share a common understanding of the need and desired result	Partners' individual work is increasingly aligned with the initiative's common agenda
Support aligned activities	Partners increasingly communicate and coordinate their activities toward common goals	Partners collaboratively develop new approaches to advance the initiative
Establish shared measurement practices	Partners understand the value of sharing data	Partners increasingly use data to adapt and refine their strategies
Build public will	Guide vision and strategy	More community members feel empowered to take action on the issue(s)
Advance policy	Partners increasingly communicate and coordinate their activities toward common goals	Policy changes increasingly occur in line with initiative goals
Mobilize funding	Funding is secured to support initiative activities	Philanthropic and public funds are increasingly aligned with initiative goals

Source: Stanford Social Innovation Review.

■ AN EFFECTIVE BACKBONE: KEY CHARACTERISTICS TO CONSIDER

- + One or more organizations with committed staff designated to perform backbone functions
- + Well-functioning leadership structure established, responsible for governance & decision-making
- + Backbone infrastructure coordinates & supports core initiative activities
- + Backbone staff have appropriate skills & credibility to perform backbone functions

Backbone Staffing Options Vary

One Example

Executive Director	Guide Vision and Strategy	<ul style="list-style-type: none">• Build a common understanding of the problem• Serve as a thought leader / standard bearer for the initiative• Ensure common agenda is updated as needed as strategy unfolds
	Advance Policy	<ul style="list-style-type: none">• Advocate for an aligned policy agenda• Stay on top of policy developments that impact the effort
	Mobilize Resources	<ul style="list-style-type: none">• Mobilize and align public and private resources to support initiative's goals (and the backbone itself)
Facilitator	Build Community Engagement	<ul style="list-style-type: none">• Create a sense of urgency and articulate a call to action• Support community member engagement activities• Produce and manage communications (e.g., news releases, reports)
	Support Aligned Activities	<ul style="list-style-type: none">• Coordinate and facilitate partners' continuous communication and collaboration (e.g., run taskforce meetings)• Recruit and convene partners and key external stakeholders• Seek out opportunities for alignment with other efforts• Ensure taskforces are being data driven
Data Manager	Establish Shared Measurement Practices	<ul style="list-style-type: none">• Collect, analyze, interpret, and report data• Catalyze or develop shared measurement systems• Provide technical assistance for building partners' data capacity

Turner, Merchant, Kania, and Martin, 2012.

Source: *Collective Impact Forum*.

EPC COLLECTIVE IMPACT – HOW THE BACKBONE COULD BE STRUCTURED

The backbone structure engages and aligns efforts across stakeholders, with leadership, defined accountabilities, and supportive staff and functions

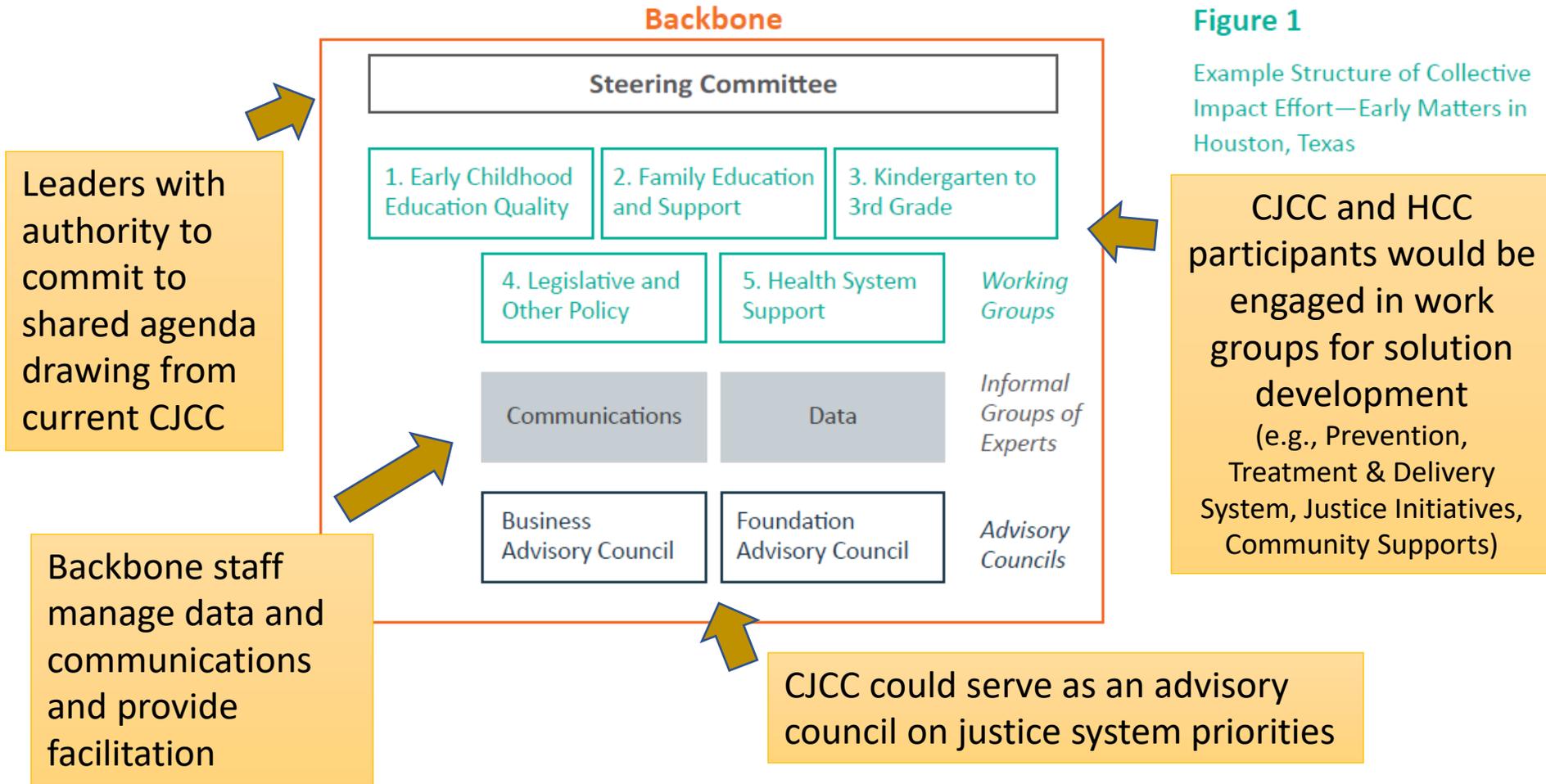


Figure 1

Example Structure of Collective Impact Effort—Early Matters in Houston, Texas

SECTION 4 RECOMMENDATIONS FOR NEXT STEPS (See Pages 48-49)

Two parallel tracks

- I. Organize to transcend silos of effort and maintain accountability for shared vision, solutions, activities**
 - i. Adopt Collective Impact approach
 - ii. Identify and establish initial backbone entity
 - iii. Identify initial Steering Committee
 - iv. Convene to endorse shared agenda for BH system improvement priorities
- II. Begin to tackle solutions to address specific gaps and opportunities**
 - i. Constitute initial workgroups to tackle known priorities already underway
 - a. Draw from CJCC BH, other committees, HCC
 - ii. Launch work on cross-cutting priorities
 - iii. Leverage HMA expertise and support for best practices research, solution development



DECISIONS AND ACTIONS

- I. Pursue the Collective Impact model in EPC
 - a. Take steps to explore and present options (e.g., backbone entity, staff, financing, participation in steering committee and work groups)
- II. In response to the study, facilitate next steps for developing workplans and engaging stakeholders in targeted priorities
 - a. Identify lead/initial participants for **data workgroup** to develop comprehensive work plan
 - b. Identify leads/participants to pursue work plans for **justice-related solution development projects** (e.g., diversion, jail re-entry, jail MAT/BH treatment, crisis/law enforcement training)
 - c. Identify leads/participants to pursue solutions for **provider/treatment** capacity
 - d. Identify leads/participants to pursue **prevention** work plan
 - e. Launch work on **system mapping**



HMA to provide expertise and support for this phase of research, analysis and solution development

■ INPUT, QUESTIONS, DISCUSSION



- + Your input in response to the report and proposed path forward is invaluable!
- + A survey will be sent via email seeking feedback on:
 - + Priorities and potential solutions
 - + The collective impact approach
 - + Your and other stakeholder involvement
 - + Individuals who may play lead roles on targeted priorities
- + Return comments by COB Friday 9-4-20



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HEALTH MANAGEMENT ASSOCIATES

■ SUPPLEMENTAL MATERIAL

- + **Slides 23-25:**
 - + Detail on strategic priorities and proposed stakeholders who would be engaged in solutioning

- + **Slide 26:**
 - + Detail on Douglas County Collective Impact Model Backbone Roles

SECTION 3 STRATEGIC PRIORITIES – TASKS AND STAKEHOLDERS

Prevention		Early Intervention
School & Community-based Training	Social Marketing to Address Stigma	Integrated Primary Care
<ul style="list-style-type: none"> • Planning and resources (subject matter experts) for train the trainer and other events • BH/SUD curriculum appropriate for students, teachers, parents, other stakeholders: resilience, recognizing crisis, etc. • Identified community and school champions, buy in from targeted school districts, community stakeholders <div data-bbox="164 996 598 1365" style="background-color: #fff9c4; padding: 5px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ EPCPH ✓ Schools ✓ BHCON, CARES, CRT ✓ Youth-serving CBOs ✓ AspenPointe ✓ HCC partners e.g., NAMI </div>	<ul style="list-style-type: none"> • Research and develop social marketing strategies in conjunction with community partners • Identify champions • Message development • Resources <div data-bbox="751 905 1207 1365" style="background-color: #fff9c4; padding: 5px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ EPCPH ✓ City and County leadership ✓ NAMI ✓ CCHA ✓ Community partners e.g., CHP ✓ Providers/associations ✓ Citizens </div>	<ul style="list-style-type: none"> • Develop partnership strategy • Identify champions among providers, community • Survey/assessment of current practices • Payment/financing strategies • Technical assistance re: integration practices, telehealth <div data-bbox="1348 1059 1785 1365" style="background-color: #fff9c4; padding: 5px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ CCHA ✓ Peak Vista ✓ AspenPointe ✓ Grantmakers/Community partners e.g., CHP </div>

SECTION 3 STRATEGIC PRIORITIES – TASKS AND STAKEHOLDERS

Specialty Behavioral Health/SUD

Crisis/Response	Treatment Continuum	Jail Alignment/Diversion
<ul style="list-style-type: none"> Plan, curriculum, resources/expertise to support expanded officer training Develop options/plan to expand data sharing, links to navigation Identify options for expansion e.g., rural areas potentially with telehealth, community partners <div data-bbox="175 929 589 1388" style="background-color: #fff9c4; padding: 10px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ BHCON ✓ CARES ✓ CRT ✓ Beacon ✓ AspenPointe ✓ CSPD ✓ EPSO ✓ Recovery Community Orgs. </div>	<ul style="list-style-type: none"> Research/develop options for treatment continuum i.e., detox, co-occurring treatment, MAT in SUD treatment Financing/payment strategies Assistance to inform, develop jail best practice policies/procedures Support to develop provider partnerships <div data-bbox="712 958 1219 1388" style="background-color: #fff9c4; padding: 10px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ DHS ✓ BH/SUD Providers ✓ CCHA ✓ EPSO ✓ Courts ✓ Comm Corrections ✓ Justice contractors e.g., Wellpath, ComCor, other </div>	<ul style="list-style-type: none"> Input, expertise to develop data metrics, monitoring, evaluation of diversion outcomes Research, data support for model development Implementation planning: policies, provider arrangements, training Strategic communications for advocacy, buy-in <div data-bbox="1331 991 1787 1388" style="background-color: #fff9c4; padding: 10px;"> <p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ CSPD/EPSO ✓ Courts ✓ DA, County Attorney, Public Defender, Defense Bar ✓ Providers ✓ CBOs ✓ BHCON, CARES, CRT </div>

SECTION 3 STRATEGIC PRIORITIES – TASKS AND STAKEHOLDERS

Specialty BH/SUD		Community-based Treatment & Recovery Supports	
Re-Entry	Navigation	Community Supports	
<ul style="list-style-type: none"> • Convene/facilitate planning with SO, vendor, CBOs, Medicaid, VA, other • Agree on policies, arrangements for re-entry continuum from in-reach to warm handoffs • Training 	<ul style="list-style-type: none"> • Participate in/leverage system mapping to identify needs for service expansion • Plan for sustainability, expanded use of CARES technical platform, staffing • Formulate expanded partnership arrangements for data sharing, referrals 	<ul style="list-style-type: none"> • Leverage system mapping to identify population system of care needs • Cross agency dialogue, planning to enhance services e.g., case mgmt/supervision, housing, transportation • Partnership arrangements for data sharing, referrals 	
<p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ EPCPH ✓ CCHA/Medicaid ✓ VA ✓ DHS ✓ EPSO/Wellpath ✓ Courts ✓ Probation ✓ BH/SUD Providers ✓ CBO ✓ CARES, CRT 	<p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ EPCPH ✓ CARES, CRT ✓ EPSO/Wellpath ✓ VA ✓ CCHA 	<p>Major Stakeholders</p> <ul style="list-style-type: none"> ✓ EPCPH ✓ CARES HOP ✓ DHS ✓ VA ✓ CCHA/Medicaid ✓ Courts ✓ Comm Corrections ✓ CBOs ✓ BH/SUD Providers 	

DOUGLAS COUNTY CI MODEL: Dept of Administration Backbone, Matrix of Roles/Staffing

In the grid below, indicate which staff person is responsible for an aspect of the backbone's role in the Collaborative

Suggested Key

✓+ = Primary responsibility / Accountable for the Work Getting Done

✓ = Significant Supporting Role

ROLES OF THE BACKBONE

DOUGLAS COUNTY STAFF	Backbone Position	Guide Vision and Strategy			Advance Policy		Mobilize Resources	Build Community Engagement			Support Aligned Activities				Establish Shared Measurement Practices		
		Build a common understanding of the problem	Serve as a thought leader / standard bearer for the initiative	Ensure common agenda is updated as needed as strategy unfolds	Advocate for an aligned policy agenda	Stay on top of policy developments that impact the effort	Mobilize and align public and private resources to support initiative's goals (and the backbone itself)	Create a sense of urgency and articulate a call to action	Support community member engagement activities	Produce and manage communications	Coordinate and facilitate partners' continuous communication and collaboration (e.g., run Steering Committee meetings)	Recruit and convene partners and key external stakeholders	Seek out opportunities for alignment with other efforts	Ensure taskforces are being data driven	Collect, analyze, interpret, and report data	Catalyze or develop shared measurement systems	Provide technical assistance for building partners' data capacity
	Leader & Convener																
	Director/Internal Facilitator																
	External Facilitator																
	External Facilitator/ Administrative Support																
	Communications																
	Policy Analyst																
	Development																
	Data Analyst																

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item:	Law Enforcement Transparency and Accountability Commission Briefing
Agenda Date:	August 25, 2020
Agenda Item Number:	#5 – C (15 minutes)
Presenter:	Wynetta Massey, City Attorney/Chief Legal Officer, City of Colorado Springs
Information: X	Endorsement:

In June 2020, the Colorado Springs City Council heard a proposal from The People’s Group on the development of a Citizen’s Accountability Advisory Board to help achieve greater transparency and communication between citizens, local government, and the Colorado Springs Police Department. On June 23, the City Council voted to approve an [ordinance to create the Law Enforcement Transparency and Accountability Commission](#), which was secondarily passed on July 13.

The Mayor’s Office and CSPD support the creation of this committee, hoping it can help build broader community trust in the police department, and allow citizens provide constructive feedback on service, and bring policy recommendations to the City Council, Mayor, and CSPD. The committee will be encouraged to learn about police operations and best practices nationwide to help encourage and inform further implementation of those best practices.

The Colorado Springs City Council outlined the purpose and structure of the new committee, including the number of members of the public that would serve, and was seeking volunteers to apply. Applications closed on July 1 with over 800 applications received to fill the 11 member positions on the commission.

The attached presentation offers additional information from the City Council on the Law Enforcement Transparency and Accountability Commission, including purposes, membership details, other considerations for successful development, and a development update.

Law Enforcement Transparency and Accountability Commission

Wynetta Massey
City Attorney/Chief Legal Officer



1

Council-Mayor Responsibilities



- **City Council**
 - Exercises all legislative power
 - Responsible for approving the Mayor's proposed budget and appropriating funds
- **Mayor**
 - Exercises all executive and administrative power
 - Bears ultimate responsibility for the proper and effective administration of the City
 - Appoints/suspends/removes all City employees
 - Supervises the administration of all departments
 - Appoints certain administrative officials subject to confirmation by the City Council

2

Council-Mayor Responsibilities



- Police Department
 - Mayor
 - Appoints the Police Chief
 - Appoints/suspends/removes all sworn and civilian Police Department employees (Power delegated to the Chief)
 - Supervises the administration of the Police Department
 - Bears ultimate responsibility for the proper and effective administration of the City
 - City Council
 - Approves the annual budget and appropriates funds to expend in furtherance of the budget
 - Confirms the Mayor's appointment of the Police Chief

3

LETAC



- Purpose
 - Make budget, appropriation and resource allocation recommendations "utilizing data-driven audits of law enforcement performance"
 - Share concerns and needs of citizens and Police Department
 - Analyze and provide feedback on policy recommendations
 - Promote improved understanding and relationships between Police Department and the public
- Issues to study
 - Council may suggest and LETAC may recommend areas of inquiry and topics to include, but not be limited to hiring, training retention, general orders, and best practices
 - LETAC may engage in training opportunities to gain insight into law enforcement operations

4

- Membership
 - 11 Members + Alternates (at Council’s discretion)
 - Members should “represent a cross-section of the racial, geographic, and economic diversity of the City and be committed to making recommendations based on an empirical understanding of Police operations and best practices”
 - Must reside in the City
 - Each Council District must be represented by at least one member

5

- General Provisions
 - Must comply with Charter and City Code, including the City’s Code of Ethics
 - May promulgate its own procedural rules, subject to Council approval, and their rules must be consistent with the Rules and Procedures of City Council
 - Must comply with
 - Colorado Open Meetings Act
 - Colorado Open Records
 - Colorado Criminal Justice Records Act
 - Has no authority to
 - Employ staff
 - Enter into contracts
 - Obligate the City financially or otherwise
 - Make public statements on behalf of the City

6

- Membership Selection
 - First round - over 800 applications
 - Initially divided by District
 - Second round - selection questions
 - If selected, what goals and accomplishments do you have for the Commission?
 - Please describe the most relevant qualifications and experiences that would help make you an effective Commission member.
 - Do have you any experience serving on other boards, commissions, or committees? If so, what were they and what did you learn?
 - The Commission will be comprised of members with different backgrounds and viewpoints. Please share how you interact with those whom you disagree.

7

- Third round - interviews
 - August 24 Work Session, Council will discuss the candidate list and select 20-25 final candidates to interview, making sure there is adequate District representation
 - Electronic, 20 minute interviews with all Councilmembers intending to participate
 - Noticed as a public meeting, recorded

8

Criminal Justice Coordinating Council

Agenda Item Summary

Agenda Item: El Paso County Sheriff's Office Updates

Agenda Date: August 25, 2020

Agenda Item Number: #5 – D (15 minutes)

Presenters: Bureau Chief Clif Northam and
Bureau Chief Joe Roybal,
El Paso County Sheriff's Office

Information: X **Endorsement:**

Bureau Chief Clif Northam will provide information on strategies used to respond to control the COVID-19 pandemic in the Criminal Justice Center (CJC) and with inbound inmates.

Bureau Chief Joe Roybal will talk about the CARES Act improvements in the CJC regarding electronic control systems, door security, the jail lobby, and other projects. He will highlight telemedicine and conveniences soon to be offered to attorneys and tele-court systems.